FINANCIAL STATEMENTS

For the year ended December 31, 2018

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For the year ended December 31, 2018

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INDEPENDENT AUDITOR'S REPORT

To:

The Board of

Foothills Regional Services Commission

Opinion

We have audited the financial statements of the Foothills Regional Services Commission which comprise the statement of financial position as at December 31, 2018, and the statements of operations, change in net financial assets and cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the commission as at December 31, 2018, its results of operations, change in net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are independent of the commission in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and Those Charged with Governance for the Financial Statements Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the commission's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the commission or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the commission's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements. As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

INDEPENDENT AUDITOR'S REPORT, continued

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the commission's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the commission's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the company to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Lethbridge, Alberta

April 22, 2019

Chartered Professional Accountants

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FOOTHILLS REGIONAL SERVICES COMMISSION STATEMENT OF FINANCIAL POSITION As at December 31, 2018

		2018	2017
Financial assets			
Cash		\$ 2,839,952	\$ 4,052,907
Trade and other receivables (note 3)		998,135	492,265
Due from Commission members (note 4)		56,393	80,770
Investments (note 5)		15,778,002	 14,212,782
		19,672,482	18,838,724
Liabilities			
Accounts payable and accrued liabilities		357,389	336,533
Landfill closure and post-closure liability (note 6)		1,894,833	1,875,020
Deferred revenue		3,615	3,509
Long-term debt (note 7)		 296,178	334,809
		2,552,015	2,549,871
Net financial assets		17,120,467	16,288,853
Non-financial assets			
Prepaid expenses		25,790	23,080
Tangible capital assets (schedule 1)		10,518,502	9,010,414
		10,544,292	9,033,494
Accumulated surplus (note 8, schedule 2)		\$ 27,664,759	\$ 25,322,347
Approved on hehalf of the heard:			
Approved on behalf of the board:			
Member	Member		

STATEMENT OF OPERATIONS For the year ended December 31, 2018

Budget	2018	2017
(unaudited)		

	(unaudited)		2018		
Revenue					
Landfill (schedule 3)	\$	4,497,363	\$	5,631,035	\$ 4,919,251
Frank Lake (schedule 4)		132,400		101,703	116,889
		4,629,763		5,732,738	 5,036,140
Expenses					
Landfill (schedule 3)		3,579,244		3,191,029	2,909,734
Frank Lake (schedule 4)		225,600		199,297	217,851
		3,804,844		3,390,326	3,127,585
Excess of revenue over expenses		824,919		2,342,412	1,908,555
Accumulated surplus, beginning of year		25,322,347		25,322,347	23,413,792
Accumulated surplus, end of year	\$	26,147,266	\$	27,664,759	\$ 25,322,347

STATEMENT OF CHANGE IN NET FINANCIAL ASSETS
For the year ended December 31, 2018

	Budget (unaudited)		2018		2017
Excess of revenue over expenses	\$	824,919	\$ 2,342,412	\$	1,908,555
Acquisition of tangible capital assets Amortization of tangible capital assets Proceeds on disposal of tangible capital assets Write-downs of tangible capital assets		(3,559,500) 903,000 - -	(2,526,268) 899,428 145,000 (26,247)		(1,129,028) 785,739 371,500 (43,497)
		(2,656,500)	(1,508,087)		(15,286)
Net change in prepaid expenses Change in net financial assets Net financial assets, beginning of year		- (1,831,581) 16,288,853	(2,711) 831,614 16,288,853		629 1,893,898 14,394,955
Net financial assets, end of year	\$	14,457,272	\$ 17,120,467	\$	16,288,853

STATEMENT OF CASH FLOWS For the year ended December 31, 2018

		2018	2017
Operating transactions			
Excess of revenue over expenses	\$	2,342,412 \$	1,908,555
Adjustments for items which do not affect cash	Ψ	2,012,112 φ	1,000,000
Gain on disposal of tangible capital assets		(26,247)	(43,497)
Amortization of tangible capital assets		899,428	785,739
Closure and post closure costs		19,813	17,767
		3,235,406	2,668,564
Net change in non-cash working capital items		, ,	, ,
Trade and other receivables		(505,870)	(132,807)
Due from Commission members		24,376	(17)
Prepaid expenses		(2,710)	629
Accounts payable and accrued liabilities		20,856	138,556
Deferred revenue		106	573
Cash provided by operating transactions		2,772,164	2,675,498
Capital transactions			
Proceeds on disposal of tangible capital assets		145,000	371,500
Acquisition of tangible capital assets		(2,526,268)	(1,129,028)
Cash applied to capital transactions		(2,381,268)	(757,528)
Investing transactions			
Change in investments		(1,565,220)	(3,002,992)
Financing transactions		(20 621)	(26,000)
Repayment of long-term debt		(38,631)	(36,999)
Decrease in cash		(1,212,955)	(1,122,021)
Cash, beginning of year		4,052,907	5,174,928
Cash, end of year	\$	2,839,952 \$	4,052,907

NOTES TO THE FINANCIAL STATEMENTS For the year ended December 31, 2018

1. Nature of operations

Foothills Regional Services Commission is constituted under the Municipal Government Act and was approved by the Minister of Municipal Affairs on July 10, 1989 for the purpose of supplying sewage transmission and treatment services and waste management services.

The members of the Commission are Foothills County, the Town of High River and the Town of Okotoks. The members of the landfill operation include the preceding, as well as the Town of Black Diamond, the Town of Nanton and the Town of Turner Valley.

The Commission is exempt from income taxation under Section 149 of the Canada Income Tax Act.

2. Significant accounting policies

The financial statements reflect the assets, liabilities, revenues and expenses, and change in the financial position of the Commission. Significant aspects of the accounting policies adopted by the Commission are as follows:

(a) Basis of presentation

These financial statements have been prepared by management in accordance with Canadian public sector accounting standards

(b) Revenue recognition

Service fees and sales of goods are recognized as revenue in the period in which the service is delivered or in which the transactions or events occurred that gave rise to the revenue.

Restricted investment income is recognized as revenue in the year in which the related expenditures are incurred. Unrestricted investment income is recognized as revenue when earned.

Government transfers are recognized in the period when the related expenses are incurred, services performed, or the tangible capital assets acquired.

(c) Cash

The Commission includes cash on hand, held by financial institutions in operating accounts, and temporary investments in the determination of cash.

(d) Investments

Investments are recorded at amortized cost. When there has been a loss in value that is other than a temporary decline, the investment is written down to recognize the loss.

NOTES TO THE FINANCIAL STATEMENTS For the year ended December 31, 2018

2. Significant accounting policies, continued

(e) Contaminated sites liability

Contaminated sites are a result of contamination being introduced into air, soil, water or sediment of a chemical, organic or radioactive material or live organism that exceeds an environmental standard. The liability is recorded net of any expected recoveries. A liability for remediation of a contaminated site is recognized when a site is not in productive use and is management's estimate of the cost of post-remediation including operation, maintenance and monitoring.

(f) Landfill closure and post-closure liability

Pursuant to the Alberta Environment Protection and Enhancement Act, the Commission is required to fund the closure of its landfill site and provide for post-closure care of the facility. Closure and post-closure activities include the final clay cover, landscaping, as well as surface and ground water monitoring, leachate control and visual inspection. The requirement is being provided for over the estimated remaining life of the landfill site based on usage.

(g) Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the normal course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the consolidated Change in Net Financial Assets for the year.

(i) Tangible capital assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets is amortized on a straight-line basis over the estimated useful life as follows:

	Years	
Land improvements Buildings Equipment Transfer sites	25 25 10 10	
Frank Lake pipeline	35	

Full annual amortization is charged in the year of acquisition and none in the year of disposal. Assets under construction are not amortized until the asset is available for productive use.

(h) Budget amounts

The budget amounts presented on the statement of operations are taken from the Commission's annual budget. Certain budget amounts have been reclassified to conform with the current year's financial statement presentation.

NOTES TO THE FINANCIAL STATEMENTS For the year ended December 31, 2018

2. Significant accounting policies, continued

(i) Use of estimates

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expense during the period. Where measurement uncertainty exists, the financial statements have been prepared within reasonable limits of materiality. Actual results could differ from those estimates.

A significant area requiring the use of management's estimates was the landfill closure/post-closure liability. The liability was calculated based on estimated future cash flows required to cover the costs of landfill closure and groundwater monitoring.

The effect on the financial statements of changes in such estimates in future periods could be significant.

3. Trade and other receivables

	2018	2017
Trade receivables Interest receivable GST receivable Allowance for doubtful accounts	\$ 888,891 \$ 69,048 40,196	427,382 43,515 28,112 (6,744)
	\$ 998,135 \$	492,265

NOTES TO THE FINANCIAL STATEMENTS For the year ended December 31, 2018

4. Due from Commission members

Amounts due from Commission members are payable on receipt of the invoice and have arisen from the service fees charged during the year. Amounts due from Commission members are as follows:

	2018	2017
Town of High River Town of Okotoks	\$ 30,176 15,173	\$ 39,561 15,237
Town of Nanton Town of Black Diamond	4,026 2,796	4,410 2,796
Foothills County Town of Turner Valley	1,115 3,107	841 17,925
•	\$ 56,393	\$ 80,770

5. Investments

	2018			2017				
		Cost	N	larket value		Cost		Market value
Alberta capital finance authority Fixed income	\$	10 15,777,992	\$	10 16,297,412	\$	10 14,212,772	\$	10 14,739,144
	\$	15,778,002	\$	16,297,422	\$	14,212,782	\$	14,739,154

Fixed income investments consists of bonds, notes and debentures with interest rates ranging from 2.33% to 11.6%, and maturity dates ranging from 2019 to 2029.

NOTES TO THE FINANCIAL STATEMENTS For the year ended December 31, 2018

6. Landfill closure and post-closure liability

Alberta environmental law requires closure and post-closure care of landfill sites, which includes final covering and landscaping, pumping of ground water and leachates from the site, and ongoing environmental monitoring, site inspections and maintenance.

Management estimated the total liability is based on the sum of discounted future cash flows for closure and post-closure activities for 25 years after closure using a discount rate of 1.5%.

The accrued liability portion is based on the cumulative capacity used at year end compared to the estimated total landfill capacity. The existing landfill site is expected to reach capacity in approximately 28 years.

In 2018 the Commission has designated \$19,813 (2017 - \$17,767) for landfill closure and post-closure costs.

	2018	2017
Estimated closure costs Estimated post-closure costs	\$ 1,212,019 682,814	\$ 1,202,297 672,723
Estimated total liability	\$ 1,894,833	\$ 1,875,020

7. Long-term debt

	2018	2017
Debentures payable	\$ 296,178	\$ 334,809
Current portion	\$ 40,336	\$ 38,631

Principal and interest repayments are due as follows:

	Principal	Interest	Total_
2019 2020 2021 2022 2023 Thereafter	\$ 40,336 42,115 43,973 45,913 47,939 75,902	\$ 12,490 10,710 8,852 6,913 4,887 3,336	\$ 52,826 52,825 52,825 52,826 52,826 79,238
	\$ 296,178	\$ 47,188	\$ 343,366

NOTES TO THE FINANCIAL STATEMENTS For the year ended December 31, 2018

7. Long-term debt, continued

Debenture debt is repayable to Alberta Capital Finance Authority and matures in 2020. The interest rate is 4.364%, before Provincial subsidy. For qualifying debentures, the Province of Alberta rebates 60% of interest in excess if 8%, 9%, and 11% to a maximum annual rate of 12.5%, depending on the date borrowed. Debenture debt is issued on the credit and security of the Commission at large.

Section 3 of Alberta Regulation 76/2000 requires that debt and debt limits for the Commission be disclosed as follows:

	2018	2017
Total debt limit Total debt	\$ 11,465,476 296,178	\$ 10,072,280 334,809
	\$ 11,169,298	\$ 9,737,471
Debt servicing limit Debt servicing	\$ 2,006,458 52,826	\$ 1,762,649 52,826
	\$ 1,953,632	\$ 1,709,823

The debt limit is calculated at 2 times revenue of the Commission (as defined in Alberta Regulation 76/2000) and the debt service limit is calculated at 0.35 times such revenue. Incurring debt beyond these limitations requires approval by the Minister of Municipal Affairs. These thresholds are guidelines used by Alberta Municipal Affairs to identify Commissions which could be at financial risk if further debt is acquired. The calculation taken alone does not represent the financial stability of the Commission. Rather, the financial statements must be interpreted as a whole.

8. Accumulated surplus

Accumulated surplus consists of internally restricted and unrestricted amounts and equity in tangible capital assets as follows:

	2018	2017
Unrestricted surplus Internally restricted surplus (reserves) (note 9) Equity in tangible capital assets (note 10)	\$ 4,129,624 13,312,811 10,222,324	\$ 3,211,944 13,434,798 8,675,605
	\$ 27,664,759	\$ 25,322,347

NOTES TO THE FINANCIAL STATEMENTS For the year ended December 31, 2018

9.	Reserves		
		2018	2017
	Landfill: Site closure/replacement and trench liner Equipment replacement Recycling initiative	\$ 9,950,805 2,958,797 20,000	\$ 9,950,805 3,108,797 20,000
		12,929,602	13,079,602
	Frank Lake: Equipment replacement	\$ 383,209	\$ 355,196
		\$ 13,312,811	\$ 13,434,798
10.	Equity in tangible capital assets	2018	2017
	Tangible capital assets (schedule 1) Accumulated amortization (schedule 1) Long-term debt (note 7)	\$ 17,960,319 (7,441,817) (296,178)	15,623,544 (6,613,130) (334,809)
		\$ 10,222,324	\$ 8,675,605

NOTES TO THE FINANCIAL STATEMENTS For the year ended December 31, 2018

11. Related party transactions

Foothills County, the Town of High River, the Town of Okotoks, the Town of Black Diamond, the Town of Nanton and the Town of Turner Valley are members of the Commission and, as such, have been identified as related parties.

Service fees are based on the budgeted net operating costs of the Commission and are allocated among the Commission members based on actual service utilization during the year. Service fees charged to Commission members are as follows:

		2018		2017
Town of High River	\$	272,705	\$	267,640
Town of Okotoks	Ψ	204,493	Ψ	234,831
Foothills County		24,242		40,512
Town of Black Diamond		57,846		52,909
Town of Turner Valley		58,047		55,418
Town of Nanton		70,246		29,326
	\$	687,579	\$	680,636
Expenses charged by Commission members are as follows:		0040		0017
		2018		2017
Foothills County	\$	1,735,222	\$	1,493,228
Town of High River	т.	15,909	т.	18,385
			_	
	\$	1,751,131	\$	1,511,613
		2018		2017
Trade and other receivables include amounts receivable from		40.057	Φ	0.007
Foothills County	\$	10,857	\$	9,237
Accounts payable and accrued liabilities include amounts pa	avah	le to:		
Foothills County	ауаD \$	155.627	\$	171,174
Town of High River	Ψ	1,527	Ψ	1,198
	\$	157,154	\$	172,372

These transactions are in the normal course of operations and have been valued in these financial statements at the exchange amount which is the amount of consideration established and agreed to by the related parties.

NOTES TO THE FINANCIAL STATEMENTS For the year ended December 31, 2018

12. Financial instruments

The Commission's financial instruments consist of trade and other receivables, amounts due from Commission members and accounts payable and accrued liabilities. It is management's opinion that the Commission is not exposed to significant interest or currency risks arising from these financial instruments.

The carrying value of these financial instruments approximates their fair value.

13. Budget amounts

The 2018 budget was approved by the Commission and has been reported in the financial statements for information purposes only. The budget amounts have not been audited, reviewed, or otherwise verified.

Budgeted	\$ 824,919	
Less:	Capital expenditures Long-term debt repayments	(3,559,500) (38,632)
Add:	Transfers to reserves Amortization	2,653,200 140,000
	oudgeted surplus	\$ 19,987

14. Approval of financial statements

These financial statements were approved by the Board and Management.

FOOTHILLS REGIONAL SERVICES COMMISSION SCHEDULES TO THE FINANCIAL STATEMENTS For the year ended December 31, 2018

Schedule of tangible capital assets											Schedule 1
	ı iği	Land and improvements		Buildings	Engi stru	Engineered structures	Machinery and equipment		Transfer sites	2018	2017
Cost: Balance, beginning of year Acquisitions Construction-in-progress	\$	6,767,346 1,996,452 -	↔	1,576,810	3,2	3,280,239 \$	3,918,888 529,816 - (189,494)	↔	80,262	\$ 15,623,545 2,526,268 - (189,494)	\$ 15,076,094 1,028,961 100,067 (581,578)
Balance, end of year	ω	8,763,798		1,576,810	3,2	3,280,239	4,259,210		80,262	17,960,319	15,623,544
Accumulated amortization: Balance, beginning of year Annual amortization Disposals		2,686,604 340,939 -		499,145 58,566 -	1,7	1,775,309 93,721 -	1,571,810 406,202 (70,741)		80,262	6,613,130 899,428 (70,741)	6,080,965 785,739 (253,574)
Balance, end of year		3,027,543		557,711	1,8	1,869,030	1,907,271		80,262	7,441,817	6,613,130
Net book value	\$	5,736,255	s	1,019,099	4,1	\$ 1,411,209	\$ 2,351,939	\$	1	\$ 10,518,502	\$ 9,010,414
2017 net book value	\$	\$ 4,080,742	8	\$ 1,077,665 \$ 1,504,930	\$ 1,5	- 1	\$ 2,347,078	\$		\$ 9,010,415	

FOOTHILLS REGIONAL SERVICES COMMISSION SCHEDULES TO THE FINANCIAL STATEMENTS For the year ended December 31, 2018

Schedule of changes in accumulated surplus Schedule									Schedule 2
	U	nrestricted		Internally restricted		uity in tangible apital assets		2018	2017
Balance, beginning of year Excess of revenue over	\$	3,211,944	\$	13,434,798	\$	8,675,605	\$	25,322,347 \$	23,413,792
expenses Unrestricted funds		2,342,412		-		-		2,342,412	1,908,555
designated for future use		(28,013)		28,013		-		-	-
Restricted funds used for operations		150,000		(150,000)		-		-	-
Current year funds used for tangible capital assets		(2,526,268)		-		2,526,268		-	-
Disposal of tangible capital assets		118,753		-		(118,753)		-	_
Annual amortization expense Long-term debt repaid		899,428 (38,632)		-		(899,428) 38,632		-	-
Change in accumulated surplus		917,680		(121,987)	١	1,546,719		2,342,412	1,908,555
Balance, end of year	\$	4,129,624	\$	13,312,811	\$	10,222,324	\$	27,664,759 \$	25,322,347

SCHEDULES TO THE FINANCIAL STATEMENTS For the year ended December 31, 2018

			0 1 1 1 0
Schedule of Landfill			Schedule 3
	Budget	2018	2017
	(Unaudited)		
Revenue			
Landfill service fees	\$ 4,077,300	\$ 5,037,795	\$ 4,260,214
Investment income	233,900	381,037	385,389
Other service fees and sales of goods	186,163	185,956	230,151
Gain on disposal of capital assets	-	 26,247	43,497
	4,497,363	5,631,035	4,919,251
Expenses			
Salaries, wages and benefits	1,327,500	1,288,714	1,316,176
Materials, goods and utilities	545,800	539,420	429,542
Contracted and general services	771,250	517,463	424,786
Bank charges and short-term interest	57,500	52,237	60,134
Closure and post-closure costs	100,000	19,813	17,767
Interest on long-term debt	14,194	14,120	15,756
Amortization of tangible capital assets	763,000	 759,262	645,573
	3,579,244	3,191,029	2,909,734
Excess of revenue over expenses	\$ 918,119	\$ 2,440,006	\$ 2,009,517

SCHEDULES TO THE FINANCIAL STATEMENTS For the year ended December 31, 2018

Schedule of Frank Lake				Schedule 4
	(1	Budget Unaudited)	2018	2017
Revenue				
Other service fees and sales of goods	\$	128,600	\$ 94,427 \$	112,800
Investment income		3,800	7,276	4,089
		132,400	101,703	116,889
Expenses				
Contracted and general services		58,000	25,409	47,478
Materials, goods and utilities		27,600	33,722	30,207
Amortization of tangible capital assets		140,000	140,166	140,166
		225,600	199,297	217,851
Deficiency of revenue over expenses	\$	(93,200)	\$ (97,594) \$	(100,962)